STATE OF NEW JERSEY DEPARTMENT OF EDUCATION OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE

PATERSON INTERNAL AUDIT UNIT GILMORE MEMORIAL PRESCHOOL, INC. FISCAL YEAR 2015-2016 MARCH 2017

Distribution List of Final Audit Report

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EXECUTIVE SUMMARY

The Paterson Internal Audit Unit conducted an audit of Gilmore Memorial Preschool, Inc. (provider), a provider participating in the New Jersey Department of Education (NJDOE) Preschool Education Program, for compliance with the terms of the contract for FY 2015-2016.

As a result of the audit, the following deficiencies were noted:

- The provider did not follow the approved budget. As a result, the provider owes the district a balance of \$207,335.72.
- The provider had accounting irregularities including expenses charged to the wrong location and charged to the wrong line item in the budget.
- The provider made unallowable expenditures.
- The provider failed to provide adequate fidelity bond coverage.

AUDIT SCOPE

The Paterson Internal Audit Unit reviewed the financial records and supporting documentation in accordance with the executed contract for the provider for the period July 2015 through June 2016. During this period, funds were allocated based on a presumptive budget submitted by the provider and approved by the district. The NJDOE budget should reflect actual costs based on a six hour and 55 minute day and 185 day school year. Additional funds were given to the provider to operate a 16 day summer enrichment program during the month of July 2015.

The audit scope included detailed testing to determine whether or not:

- The provider had a current license.
- The NJDOE employees had criminal history record information results, child abuse record information results, Mantoux Tuberculosis test results, and applicable credentials on file. The contract requires the provider to provide proof to the district, prior to the commencement of the program, each individual employed by the contracted childcare center has had a criminal history background check and said check indicates that no criminal history record information exists on file in either the Identification Division of the Federal Bureau of Investigation or the State Bureau of Identification, which would disqualify said employee from employment pursuant to law, or the check reveals a disqualifying offense and the individual has demonstrated rehabilitation.
- The provider properly filed federal and state tax returns.

- The provider maintained a financial system that provided timely, accurate, current and complete disclosure of all financial activities related to the NJDOE agreement.
- The provider properly handled cash receipts and disbursements; and completed yearend bank reconciliation for each account handling NJDOE funding.
- The provider maintained the proper insurance as required by the contract.
- The provider submitted the proper supporting documentation with the quarterly expenditure reports.

GILMORE MEMORIAL PRESCHOOL, INC. I AND II

Gilmore Memorial Preschool, Inc. is a nonprofit childcare center providing services to the children of Paterson, New Jersey. The center has two locations; Gilmore Memorial Preschool I (Site I) located at 505 East 22nd Street, Paterson and Gilmore Memorial Preschool II (Site II) located at 69-75 Montclair Avenue, Paterson. The provider was budgeted to serve a combined total of 180 NJDOE children for FY 2015-2016 with the approved budget for Site I of \$1,502,820 and for Site II of \$1,065,922, for a combined total of \$2,568,742.

SUMMARY OF FINDINGS AND RECOMMENDATIONS

Finding 1: The provider under spent the NJDOE Preschool Education approved budget. As a result, the provider owes the district a balance of \$207,335.72.

The NJDOE funds the six hour and 55 minute educational component of the preschool program and the Department of Human Services (DHS) funds the wraparound component.

The Statement of Assurance signed by the director of the childcare center certifies the expenditure report is accurate and complete with all supporting documentation. The provider shall submit all supporting documentation including receipts for all expenditures related to the NJDOB with each quarterly expenditure report. The District Department of Early Childhood Education (district) shall, based on their review of the quarterly expenditure reports, make prorated adjustments to subsequent monthly payments through the duration of the NJDOE contract.

Based on the results of this audit, the provider under spent the approved budget for Site I by \$101,228.77 and Site II by \$106,106.95 (see exhibit A).

Recommendation:

The auditors recommend the district recovers \$207,335.72 from this provider.

Finding 2: The provider had accounting irregularities including expenses charged to the wrong location and charged to the wrong line item in the budget.

The auditors noted accounting irregularities including:

- Several instances of expenditures that were charged to the incorrect line item. Examples include expenditures charged to building/grounds maintenance/repair totaling \$2,825.00 for Site I should have been charged to security equipment. The auditors allowed those expenditures under security. A \$3,944.00 expense for Site I for a telephone system was incorrectly charged to classroom technology. The telephone system should have been expensed as an indirect cost. A \$221.68 expense charged to Site I cleaning supplies from Costco was clearly marked as food items. This was disallowed for two reasons: the receipt is stamped "Site II" and Site II was already at the maximum allowable budget for food.
- Several instances of expenses that were charged to the wrong location. An expense for \$1,475.00 charged to classroom technology for Site I should have been charged to Site II. A field trip for \$2,500.00 charged to Site I was incorrectly charged; only \$1,500 should have been charged to Site I and the remaining \$1,000.00 should have been charged to Site II. The provider purchased a desk and hutch totaling \$647.32 for Site II; however, it was incorrectly charged to Site I. A payment to PSE&C totaling \$597.09 was charged to Site II, but the invoice indicated the address for Site I. Accounting expenses for external audit preparation in the amount of \$11,000.00 was charged to Site II; however, the expense should have been charged to Site I, because Site II had just opened during FY 2015-2016.
- The provider made payments to several vendors that submitted invoices which lacked detail of the services that were provided. Most read "repairs", but were not specific. The expenses were charged to building/grounds maintenance/repairs and were allowed by the auditors.
- The provider made numerous partial payments when paying invoices. This practice resulted in a carryover of prior year expenses that were difficult to verify.

Recommendation:

The auditors recommend the provider enhances its current financial management system in order to provide an accurate and complete disclosure of all financial activities. The provider should ensure all expenses are properly charged to the correct line item and location. The provider should ensure that the expenditure report includes all appropriate expenses, and expenses should not be paid without a proper detailed invoice. The provider should discontinue the practice of making numerous partial payments as NJDOE funding should be sufficient to pay budgeted expenditures.

Finding 3: The provider made unallowable expenditures.

The auditors noted unallowable expenditures. Examples include the following:

- Two expenditures for Site I totaling \$1,142.58 (\$742.39 and \$400.19) charged to
 Office Equipment and Repair were prior year expenses and disallowed by the
 auditors.
- Expenditures for Site I totaling \$979.00 charged to Security were prior year expenses and disallowed by the auditors.
- The provider charged late fees totaling \$178.00 to the NJDOE preschool program which were disallowed by the auditors.
- The auditor disallowed two expenses for Site II due to double entry. The provider paid a water bill in February in the amount of \$180.56, which included a \$10.00 late fee. This expense was a duplicate entry, for a \$170.56 expense, which was paid in January that was classified under another indirect line item. The \$180.56 was paid and was subsequently given as a credit to the provider by the vendor because of the overpayment. The second disallowed expense noted above was originally charged to Site I, but the auditors moved it to Site II because it listed the address for Site II on the invoice. The provider made three entries with the same amount, but the invoice was only for two expenses. As a result, the auditors disallowed the amount of \$302.93, because of duplicate entries.

The auditors also noted indirect costs for the month of August that were charged to the NJDOE program which could not be included in the auditor totals because the provider chose the 10 month option for recording expenditures. Some of the expenses included approximately \$2,500.00 for insurance, \$664.00 for copier lease payments, \$455.00 for telecommunication and \$380.00 for payroll fees.

Recommendation:

The auditors recommend the provider enhances its current financial management system in order to correct the finding noted above. The provider should only charge allowable costs to the NJDOE program.

Finding 4: The provider failed to provide adequate fidelity bond coverage.

In accordance with the FY 2015-2016 NJDOE Preschool contract, providers must obtain an employee fidelity bond on all employees insuring against loss from employee's dishonest acts. The bond shall be in the amount of a percentage of the current year's budget. Based on the provider's current year budget, the employee fidelity bond coverage amount should not have been less than \$130,687.00. The auditors noted the amount of employee fidelity bond coverage procured by the provider during the FY 2015-2016 was only \$100,000.00.

Recommendation:

The provider should comply with the provisions in the contract and maintain adequate fidelity bond coverage. The provider should also supply the auditors with evidence of adequate coverage for the current fiscal year.

Auditor:

Janeth Molina

Submitted by:

Vance Jac

Supervising Auditor

Approved by:

Steven Hoffmann

Director, State

Operated Audit Unit

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| | | | | | | | | | | | - | _ | _ |

GILMORE MEMORIAL, STE II BUDGET VS. ACTUAL 2018/2016 FISCAL VEAR

| | | | | | CONTROL FISCAL TEAK | X-ML TEAK | | | | | | | |
|--|------------|------------|--------------|------------------------------|---------------------|----------------|------------------------|---------------|--|------------------|------------------|-------------|----------------|
| | | | DOE Share of | | | | | YTE TOTAL | BUDGET | AMOUNT | | BIDGET | |
| - Company | O THE | Und Court | Contracted | | į | BUDGET | APRIETED | PER PROVIDER | PER PER | DUE BACK FROM | YTO TOTAL PER | MINUS YES | VARMACE. |
| teability (0.50%) | | | | | 2 | No. | 1017-0001 1017-0001 | AD W | PROPERTY | FROVIDER | Auditoria | Altomore | BACK |
| | | Total Cost | DOE Share of | DOE Share of Compartment | | | | | | | 20.512.02 | 3,710.58 | 3716.86 |
| DIRECT COSTS - SPACE COSTS | | | | | | | | | | | | | |
| ent, Mortgege, Other Space Costs | | \$95,000 | 13.55% | 100,00% | \$70.633 | | 77 800 07 | | | | | | |
| Coppessor | | 70000 | DOE Share of | DOE Share of Contact With | | | | 100 (151 MM) | STATE OF THE PARTY | | 38.838 | 80 | 3 |
| DRECT COSTS - ALL OTHER ALLOWABLE INDERECT | | 101 | | | Teta Dost | | | | | | | | |
| Moe Equipment-\$2000 and Repair | | 8 6,000 | 63.50% | 100 00K | ts one | Of section Co. | | | | | | | |
| files Materials and Supplies | | \$ 5,000 | A 3.5% | 400 DDK | E4 107 | | ar one | 10,484.00 | | | | | • |
| ood-Related Paper Supplies | | | 20.03 | 100 00% | F 450 | | A real by | 3,403,00 | _ | | | | |
| Jouring Supplies | | | 200.00 | L | F9 760 | | 1,180,00 | • | | | | | |
| uliding/Grounds MaintenamonRepair | | \$ 9,500 | 68.59% | | 57.917 | 200.00 | DAMES OF THE PARTY OF | 327200 | • | | | | - |
| dilles | | \$ 15,000 | A62.23 | | \$12 Evn | 2000 | 20,100,07 | 00.00% | | - | | | |
| elecommunications Services | | H | F3.33% | 100.00% | 22.089 | 7,040,10 | DO MAN CO | 10 338.00 | | | | | |
| ecurity | | \$ 2,500 | 68.33% | | \$2,083 | | STAN TO | 2 44 8 | • | | | | |
| HERRIDO | | \$ 15,000 | 368 E3 | | S12 Rnn | | 40 600 00 | | | | | | |
| counting Fees | | 8 9,000 | 70279 | | 67 FDn | | 00/00027 | | | | | | |
| eyroll Precention Fore | | \$ 1,500 | 18.35% | | 25.280 | | 125000 | 3, 166,000 | | | | | |
| gvertieng | | \$ 1.484 | KS.25% | 100.00% | \$1,237 | | 1 298 07 | | A 200 C | | 4 | i | |
| uttotal of Above Administrative Support and Indirect Costs | and budger | A Costs | | | \$284,369 | | \$500 028 | \$227,780 | 125.52 | 57 max | 27.6 ERK DE | 000 | 900 |
| Obs. Artemand Budgeted Cont. | | | | | | | | | | | | 100 | 110716 |
| formation for desired and the second | | | | | | | | | • | | | | |
| MANAGE CALAMIENT STATE COURSE | | | | | \$35,000 | | 36,000.00 | 35.005.00 | | | Se como as | | |
| Ferri de Casandom Graphas | | | | | 80,000 | | GLDDOOD | 50.547 m | 5 | Ars an | 2000 | • | - |
| Spar & Maintenance | | | | | \$15,000 | | 15.000.00 | 18 000 110 | | | 200000 | | 1 |
| BUSICIAL Other Approved Budgeted Costs | 를 | | | | \$116,000 | | 470 mm an | GE 640 00+ | Apr. On | | The same of | | • |
| ROVIDER PROGRAM TOTALS | | | | | | | | | | | A PARTIE | • | · |
| Total Cost | | | | | 91,085,922 | , | 61,278,061,32 | 81,428,998.86 | 948.001.01 | 504.178.94 | 200 200 AM | Core des en | Cite offer and |

EARLY CHILDHOOD EDUCATION LIMITED REVIEW RESPONSE OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE NEW JERSEY DEPARTMENT OF EDUCATION CORRECTIVE ACTION PLAN

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| COUNTY: |
| OL DISTRICT |
| PUBLIC SCHO |
| PATERSON |
| HOOL DISTRICT |
| NAME OF SCHOO |

Office of Fiscal Accountability and Compliance (OFAC) Abbott Early Childhood Education Program

TYPE OF EXAMINATION:

OFAC Case # Report of Examination - (Dated)

Regular Meeting: April 19, 2017 DATE OF BOARD MEETING: Workshop Meeting: April 5, 2017

NAME OF DIRECTOR Dr. Brenda Belmont Address of Provider 505 E. 22nd Street. Paterson, NJ 07514 PROVIDER CONTACT INFORMATION: Name of PROVIDER Gilmore Memorial Preschool

TELEPHONE NUMBER 973-977-8977

FAX NUMBER

| COMPLETION DATE OF IMPLEMENTATION | November 2017 | |
|---|--|--|
| INDIVIDUAL RESPONSIBLE FOR IMPLEMENTATION | Nancy Aguado- Holtje | |
| METHOD OF IMPLEMENTATION | The District will reduce the monthly tuition payments to the provider until all funds are recovered. | |
| CORRECTIVE ACTION | The District will recover \$207,335.72 from the provider. | |
| FINDING | The provider under spent the NJDOE Preschool Education budget by \$207,335.72 | |
| FINDING/ RECOMMENDATION NUMBER | | |

usiness Administrator Board Secretary/ 3-22-17 Date Chief School

Fiscal Specialist

Provider

Date

Date

EARLY CHILDHOOD EDUCATION LIMITED REVIEW RESPONSE OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE NEW JERSEY DEPARTMENT OF EDUCATION CORRECTIVE ACTION PLAN

CAP#

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TYPE OF EXAMINATION:

Abbott Early Childhood Education Program

Office of Fiscal Accountability and Compliance (OFAC)

OFAC Case # Report of Examination - (Dated)_

Regular Meeting: April 19, 2017 DATE OF BOARD MEETING: Workshop Meeting: April 5, 2017

Address of Provider 505 E. 22nd Street Paterson, NJ 07514 PROVIDER CONTACT INFORMATION: Name of PROVIDER Gilmore Memorial Preschool NAME OF DIRECTOR Dr. Brenda Belmont

TELEPHONE NUMBER 973-977-8977

FAX NUMBER

| | COMPLETION DATE OF IMPLEMENTATION | June 2017 |
|---|---|---|
| ! | INDIVIDUAL RESPONSIBLE FOR IMPLEMENTATION | Nancy Aguado- Holtje Toni Scholing |
| | METHOD OF IMPLEMENTATION | Review the general ledger in detail to ensure the center complies with proper accounting procedures. |
| | CORRECTIVE ACTION | The District will ensure that the expenses are charged to the appropriate line items in the budget. |
| | FINDING | The provider made accounting irregularities including expenses charged to the wrong line items in the budget. |
| | FINDING/ RECOMMENDATION NUMBER | 2 |

| | Date | Date |
|------------|---|-------------------|
| h Consolar | Board Secretary/Business Administrator | Provider |
| 3/24/17 | Date 3-22-17 | Date |
| Her WEVE | Chief School Administrator $ \begin{array}{cccc} \text{Chief School Administrator} \\ \text{Chief } \end{array} $ | Fiscal Specialist |

EARLY CHILDHOOD EDUCATION LIMITED REVIEW RESPONSE OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE NEW JERSEY DEPARTMENT OF EDUCATION CORRECTIVE ACTION PLAN

NAME OF SCHOOL DISTRICT PATERSON PUBLIC SCHOOL DISTRICT COUNTY: PASSAIC

CAP#

Abbott Early Childhood Education Program

TYPE OF EXAMINATION:

Office of Fiscal Accountability and Compliance (OFAC)

OFAC Case # Report of Examination - (Dated)_

DATE OF BOARD MEETING: Workshop Meeting: April 5, 2017

Regular Meeting: April 19, 2017

Address of Provider 505 E. 22nd Street Paterson, NJ 07514 PROVIDER CONTACT INFORMATION: Name of PROVIDER Gilmore Memorial Preschool NAME OF DIRECTOR Dr. Brenda Belmont

TELEPHONE NUMBER 973-977-8977

FAX NUMBER

| COMPLETION DATE OF IMPLEMENTATION | June 2017 |
|---|---|
| INDIVIDUAL RESPONSIBLE FOR IMPLEMENTATION | Nancy Aguado- Holtje Toni Scholing |
| METHOD OF IMPLEMENTATION | Review the general ledger in detail. Direct the provider to comply with District and accounting procedures. |
| CORRECTIVE ACTION | The District will ensure that unallowable expenditures are not charged to NJDOE. |
| FINDING | The provider made unallowable expenditures. |
| FINDING/ RECOMMENDATION NUMBER | m |

| | Date | | Date |
|---------|--|-------------|-------------------|
| | Board Secretary/Business Administrator | | Provider |
| 3/24/17 | Date | 3-43-17 | Date |
| We-WELL | Chief School Administrator | 15h Sekokur | Fiscal Specialist |

NEW JERSEY DEPARTMENT OF EDUCATION OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE EARLY CHILDHOOD EDUCATION LIMITED REVIEW RESPONSE CORRECTIVE ACTION PLAN

CAP#

NAME OF SCHOOL DISTRICT PATERSON PUBLIC SCHOOL DISTRICT COUNTY: PASSAIC

TYPE OF EXAMINATION: Abbot

Abbott Early Childhood Education Program

Office of Fiscal Accountability and Compliance (OFAC)

Report of Examination - (Dated) OFAC Case #

Regular Meeting: April 19, 2017 DATE OF BOARD MEETING: Workshop Meeting: April 5, 2017

Address of Provider 505 E. 22nd Street Paterson, NJ 07514 PROVIDER CONTACT INFORMATION: Name of PROVIDER Gilmore Memorial Preschool NAME OF DIRECTOR Dr. Brenda Belmont

TELEPHONE NUMBER 973-977-8977

FAX NUMBER

| | COMPLETION DATE OF IMPLEMENTATION | In Compliance FY' 2015-2016 | |
|--|---|--|--|
| | INDIVIDUAL RESPONSIBLE FOR IMPLEMENTATION | Nancy Aguado- Holtje Toni Scholing | |
| | METHOD OF IMPLEMENTATION | The District will continue to review bond coverage to ensure the provider continues to be in compliance with the contract. | |
| | CORRECTIVE ACTION | The provider had appropriate bond coverage. The auditors overlooked or did not review the correct documents. | |
| | FINDING | The provider failed to provide adequate fidelity bound coverage. | |
| | FINDING/ RECOMMENDATION NUMBER | 4 | |
| | | | |

| | Date | | Date |
|--|--|---------------|-------------------|
| NO CONTRACTOR OF THE PARTY OF T | Board Secretary/Business Administrator | | Provider |
| 3/24/17 | Date | 3-22-11 | Date |
| Man Wil | Chief School Administrator | Tour Scholing | riscal opecialist |