## STATE OF NEW JERSEY DEPARTMENT OF EDUCATION OFFICE OF FISCAL ACCOUNTABILITY AND COMPLIANCE

## PATERSON INTERNAL AUDIT UNIT FIRE AND SECURITY DRILL REVIEW REPORT FOR THE PERIOD JULY 2014 - JUNE 2015 JANUARY 2016

## **Distribution List of Final Audit Report**

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Steven Hoffmann, Director State-Operated Audit Unit New Jersey Department of Education

Daniel Sackner, Supervisor of Internal Audit Paterson Public Schools

### **EXECUTIVE SUMMARY**

The Paterson Internal Audit Unit conducted a review of fire and security drills performed by Paterson School District (District) schools to ensure compliance with N.J.S.A. 18A:41, C.App.A:9-86, and the New Jersey Fire Code. In the District, the Office of Security Services maintains the records of school security drills and the Facilities Department maintains the records of fire drills.

The Internal Audit Unit has completed its review and the following deficiencies were noted:

- Seventeen out of 48 schools reviewed did not conduct security drills within the first 15 days of the beginning of the school year, as required by state regulations.
- Forty-three out of 48 schools reviewed did not hold two security drills of each type during the school year, as required by state regulations.
- Twenty-six out of 48 schools reviewed did not conduct fire drills within the first 10 days of the beginning of the school year, as required by state regulations.
- Eleven out of 48 schools reviewed did not conduct at least one fire drill per month. N.J.S.A. 18A:41-1 requires that each school shall have at least one fire drill each month during which school is open for instructional programs.
- The District did not consistently notify first responders within 48 hours prior to holding a security drill.
- The Security Drill Statement of Assurance certified by the District was incorrect.

The remainder of this report details the results of our review and the related findings.

### **REVIEW SCOPE**

As part of the annual audit plan, the Paterson Internal Audit Unit has conducted a review of fire and security drills conducted by the 48 schools within the District during the 2014-2015 school year.

Auditors reviewed current regulations and District policies on fire and security drills in public schools. In the District, the Office of Security Services maintains the records of school security drills and the Facilities Department maintains records of fire drills. Auditors requested and reviewed monthly fire and security drill forms submitted by the 48 schools to the District.

The scope of the review included detailed testing to determine whether or not:

- Fire drills were conducted within the first 10 days of the beginning of the school year;
- Security drills were conducted within the first 15 days of the beginning of the school year;
- Schools held monthly fire and security drills during the school year;
- Schools held a minimum of two active shooter, evacuation (non-fire), bomb threat and lockdown drills annually.
- The Security Drill Statement of Assurance was submitted by the District to the Passaic County Office of Education by June 30<sup>th</sup>, 2015.

## FINDINGS AND RECOMMENDATIONS

1. Seventeen out of 48 schools reviewed did not conduct security drills within the first 15 days of the beginning of the school year.

State regulations require that all schools conduct a school security drill within the first 15 days of the beginning of the school year. Of the 48 schools that submitted Security Drill records forms for the 2014-2015 school year, 17 did not hold the drill within the first 15 days, as required by state regulation.

## Recommendation

The District must ensure that all schools hold the required security drill within 15 days of the beginning of the school year, as required by the state regulation. Drills should be appropriately documented. The District needs to review its current policies and regulations regarding security drills as there is no mention of this requirement in its current form.

## 2. Forty-three out of 48 schools reviewed did not hold two security drills of each type during the school year as required by state regulations and District policy.

Pursuant to N.J.S.A.18A:41-1 and C.App.A:9-86, each school must have at least one school security drill each month. In addition, schools are required to hold a minimum of two of the following security drills annually: active shooter; evacuation (non-fire); bomb threat; and lockdown. A review of School Security Drill Record Forms submitted for the 2014-2015 school year revealed that 43 out of 48 schools did not comply with the regulation. In addition, most of the forms submitted lacked the required data. In some instances, a brief description of the drill that was conducted was not stated on the forms.

### Recommendation

The District must ensure that all schools are conducting the appropriate number and type of drills as stipulated by code. The school principal should sign the Security Drill Record Form and the form should be reviewed and counter signed by the appropriate Assistant Superintendent. A description of what type of drill was conducted should be required on the form. The Executive Director of School Security has informed auditors that the District has implemented a new electronic paperless form system for the 2015-2016 school year that will provide a record of each event.

## 3. Twenty-six out of 48 schools reviewed did not conduct fire drills within the first 10 days of the beginning of the school year.

New Jersey Fire Code 408.3.1 requires that all schools conduct a school fire drill within the first 10 days of the beginning of classes. For the 2014-2015 school year, 26 of the 48 schools in the District did not comply with the regulation. The District was unable to provide fire drill report forms for five out of the 26 schools. If the auditors saw no paperwork to indicate that the drill was conducted the school was counted as non-compliant.

## Recommendation

The District must ensure that all schools hold the required fire drill within 10 days of the beginning of school year. The District needs to review its current policies and regulations regarding fire drills as there is no mention of this requirement in its current form. The District should ensure that adequate and accurate records are kept to verify compliance with current regulations.

## 4. Eleven out of 48 schools reviewed did not conduct at least one fire drill per month.

N.J.S.A. 18A:41-1 requires that each school shall have at least one fire drill each month during which school is open for instructional programs. A review of the fire drill report

forms submitted for the 2014-2015 school year revealed that 11 out of 48 schools did not comply with the regulation. The number of months where drills were not conducted ranged from one to eight in these schools. The auditors noted that for the school that did not conduct the drills for eight months, there was a change in administration and the current staff was unable to locate the paperwork to verify whether or not the drills were conducted.

### Recommendation

Fire drills should be conducted in accordance with current regulations. The District must ensure that all schools are conducting the appropriate number and type of drills as stipulated by code. The District should also ensure that adequate and accurate records are kept to verify compliance with current regulations.

## 5. The District did not consistently notify emergency responders within 48 hours prior to holding a security drill.

Pursuant to C.App.A:9-86, schools will provide emergency responders with a friendly notification at least 48 hours prior to holding a security drill. Emergency responders are not required to observe, but are encouraged to attend and observe at least four different drills annually. The auditors requested evidence to confirm that responders were notified in a timely manner; however, the District indicated that no records were maintained.

## Recommendation

The District should implement procedures to ensure that emergency responders are notified as required and that records are maintained. The Executive Director of School Security has informed auditors that the District has implemented a new electronic paperless system for the 2015-2016 school year that will require schools to record evidence of notifying emergency responders.

## 6. The Security Drill Statement of Assurance certified by the District was incorrect.

Districts are required to annually submit the Security Drill Statement of Assurances form to their County Office of Education by June 30<sup>th</sup> of each year. The form (Attachment 1), signed by the Superintendent, certifies that schools shall have at least one fire drill and one school security drill each month. In addition, schools are required to hold a minimum of two of the following security drills: active shooter, evacuation (non-fire), bomb threat, and lockdown annually. The findings outlined in this report would appear to contradict that certification submitted by the District to the County Office of Education.

## Recommendation

The District should ensure that an accurate Security Drill Statement of Assurance is filed annually.

Auditor: Michael Osei

Submitted by:

**Baniel Sackner**Supervising Auditor

Approved by:

Steven Hoffmann Coordinating Auditor



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Dr. Domie



## Security Drill Statement of Assurance

Pursuant to 18A:41-1, every principal of a school of two or more rooms, or of a school of one room, when located above the first story of a building, shall have at least one fire drill and one school security drill each month within the school hours, including any summer months during which the school is open for instructional programs.

Schools are required to hold annually a minimum of two of each of the following security drills: active shooter, evacuation (non-fire), bomb threat and lockdown.

Once the above requirements are met, additional security drills relating to shelter-in-place, reverse evacuation, evacuation to relocation site, testing of school's notification system and procedures, testing of school's communication system and procedures, tabletop exercise and full scale exercise can be practiced to fulfill the requirements of this law.

Districts are required to annually submit this statement to their County Office of Education by June 30 of each year. The county office shall additionally send an informational copy to the respective county prosecutor's office.

Upon completion, send only the first page of this document and retain the remaining documentation for your records.

## **CERTIFICATION**

		, nems	ЩС	Ciliei	Somol	Ad	ministrato
Paterson Public Schools	do	hereby	certify	that,	pursuant	to	18A:41-1
requirements have been met relating to	o the	practicin	g of sci	ool sec	urity drills	l.	*
Signed Oan WiEum				= / /			-
signed was with the signed			Date: _	6/	29//	<u>5</u>	



## Safety Corrective Action Plan

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res Sec 15 th the	Seventeen out of 48 schools	This requirement is covered	Jim Smith	September – First 15 days of
Sec 15 the	reviewed did not conduct	in the District policy.		the beginning of the School
IS the	security drills within the first	However, we worked with		Year
the res	15 days of the beginning of	the Internal Audit review		
Tes	the school year. State	team and we were able to		Daily reminder report for the
7	regulations require that all	require all schools to file		first 15 days of the school for
scl	schools conduct a school	their School Safety Drills		the month of September to
sec	security drill within the first	and Fire Drills in an		Deputy Superintendent,
15	15 days of the beginning of	electronic format on		Assistant Superintendents and
the	the school year. Of the 48	Versiform thus eliminated		Deputy Superintendent
sci	schools that submitted	this problem. It is verified		
- Se	Security Drill records forms	by each Assistant		All other months will receive
for	for the 2014-2015 school	Superintendent and we can		a reminder by the 22 <sup>nd</sup>
ye	year, 17 did not hold the drill	generate an excel		,
wi	within the first 15 days, as	spreadsheet for easy		
5	required by state regulation.	reference. We also		
		conducted an in service		
*P	*Please note we later found	training for all schools to go		
tha	that (1) of the (17) had	over this requirement		
pei	performed the required drill.			
<u>ల</u>	Copy is attached.			
2. Fo	Forty-three out of 48 schools	Every school did (2) safety	Jim Smith	Ongoing - submission
rei	reviewed did not hold two	drills but there was		monthly to Assistant
Sec	security drills of each type	confusion in terminology		Superintendents and Deputy
du.	during the school year as	between Active Shooter and		Superintendent on the 22 <sup>nd</sup> of
reg	required by state regulations	Lockdown. We eliminated		each month
an	and District policy. Pursuant	this problem by creating		
<b>to</b> )	to N.J.S.A.18A:41-1 and	drop down lists in Versiform		
C.	C.App.A:9-86, each school	so the correct drills are		
nu	must have at least one school	reported. However, we		
Sec	security drill each month. In	worked with the Internal		

	addition, schools are required	Audit review team and we		
	to hold a minimum of two of	were able to require all		
	the following security drills	schools to file their School		
	annually; active shooter,	Safety Drills and Fire Drills		
	evacuation (non-fire); bomb	in an electronic format on		
	threat; and lockdown. A	Versiform thus eliminated		
	review of School Security	this problem. It is verified		
	Drill Records Forms	by each Assistant		
	submitted for the 2014-2015	Superintendent and we can	1	
	school year revealed that 43	generate an excel	8	
	out of 48 schools did not	spreadsheet for easy		
	comply with the regulation.	reference. We also		
	In addition, most of the forms	conducted an in service		
	submitted lacked the required	training for all schools to go		
	data. In some instances, a	over this requirement		
	brief description of the drill			
	that was conducted was not			
	stated on the forms.			
3.	Twenty-six out of 48 schools	A copy of NJ Fire Code	Tom Hirz	September - First 10 days of
	reviewed did not conduct fire	408.3.1 will be disseminated		the beginning of School Year
	drills within the first 10 days	via email to all District		,
	of the beginning of the	Principals, and Assistant		Daily reminder report for the
	school year.	Superintendents. Going		first 10 days of school for the
	New Jersey Fire Code 408.3.1	forward, once the Assistance		month of September to
	requires that all schools	Superintendent verifies the		Assistant Superintendents and
	conduct a school fire drill	Fire Drills were performed		Deputy Superintendent
	within the first 10 days of the	via Versiform including the		
	beginning of classes. For the	1st fire drill of the school		All other months will receive
	2014-2015 school year, 26 of	year to ensure compliance.		a reminder by the 22 <sup>nd</sup>
	the 48 schools in the District	We are now able to require		
	did not comply with the	all schools to file their		
	regulation. The District was	School Safety Drills and		
	unable to provide fire drill	Fire Drills in an electronic		
	report forms for five out of	format on Versiform. We		
	the 26 schools. If the auditors	can generate an excel		

	Ongoing – submission monthly to Assistant Superintendents and Deputy Superintendent on the 22nd of each month
rvice ools to go ent. e sent to rr	ig with Tom Hirz  y allowed inistrative form. I w the ceach a wows all trus an if ance. I nder on district of each notify the endent of ool that is endent e School usure that ed and se end of
spreadsheet for easy reference. We also conducted an in service training for all schools to go over this requirement.  Notification will be sent to the Assistant Superintendents for Non-complainant issues.	
saw no paperwork to indicate that the drill was conducted the school was counted as non-compliant.	Eleven out of 48 schools reviewed did not conduct at least one fire drill per month.  N.J.S.A. 18A:41-1 requires that each school shall have at least one fire drill each month during which school is open for instructional program. A review of the fire drill report forms submitted for the 2014-2015 school year revealed that 11 out of 48 schools did not comply with the regulation.  The number of months where drills were not conducted ranged from one to eight in these schools. The auditors noted that for the schools that did not conduct the drills for eight months, there was a change in administration and the current staff was unable to locate the paperwork to verify whether or not the drills were conducted.
	4.

	Ongoing – The Security Department and Assistant Superintendents will receive via Versiform whether the police were notified.	
	Jim Smith	
	As stated previously a drop down list is now contained on the Versiform to indicate that the police were notified via phone or fax.	
*Please note we were able to verify that only (6) schools didn't perform the required fire drills. Out of the (11) drills were not performed one school had (5) and the other (6) were divided among (5) schools.  Copy is attached	The District did not consistently notify emergency responders within 48 hours prior to holding a security drill.  Pursuant to C.App.A:9-86, schools will provide emergency responders with a friendly notification at least 48 hours prior to holding a security drill. Emergency responders are not required to observe, but are encouraged to attend and observe at least four different drills annually.	The auditors requested evidence to confirm that responders were notified in a timely manner; however, the District indicated that no records were maintained.
	ni.	

summary will be Tom Hirz Congoing - Submission monthly to Assistant Superintendents and Deputy Superintendents and Deputy Superintendents of each month for both Fire and Safety Drills be necessary of the required Conference of Conference of the required Conference
At the end of each month and a year summary will be provided to the Superintendent, Deputy Superintendent and Assistant Superintendents indicating the necessary completion of the required drills
The Security Drill Statement of Assurance certified by the District was incorrect.  District was incorrect.  Districts are required to annually submit the Security Drill Statement of Assurances form to their County Office of Education by June 30 <sup>th</sup> of each year. The form (Attachment 1), signed by the Superintendent, certifies that schools shall have at least one fire drill and one school security drill each month. In addition, schools are required to hold a minimum of two of the following security drills: active shooter, evacuation (non-fire), bomb threat, and lockdown annually.  The findings outlined in this report would appear to contradict that certification submitted by the District to the County Office of Education.
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MES Academy- May, Jun
Silk City - Nov
Academy- Nov

Destiny - Sept Accodemy

PACILITIES

## FIRE DRILL REPORT 2014-2015 School Year

PATERSON PUBLIC SCHOOLS Dorem Der 75. #13 DISTRICT: MONTH SCHOOL:

SUPERINTENDENT PHONE

Dr. Donnie Evans (973) 321-0980 First Drill

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The monthly Fire Drill Repart is to be submitted by the 5th of every month for the previous month, and faxed to our office at 10965 or (973) 321-0965.

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## FIRE DRILL REPORT 2014-2015 School Year

STUBERNATIVITABLE	PHONE	
PATERSON FUBLIC SCHOOLS	P6 #21	January
MSTRICT:	CHOOL:	HELNOS

Dr. Donnie Eveno (973) 321-0960

	1							
Security And Park								
	8 mins							
	2:00pm							
September 1	1/6/15							

The monthly Fire Drill Report is to be submitted by the 5th of every month for the previous month, and faxed to our office at 16963

Post Springs

## FIRE DRILL REPORT 2014-2015 School Year

Dr. Donnie Kvans (973) 321-0990
SUPERINTENDENT: PHONE:
PATKRBON PUBLIC SCHOOLS PS #21. February
DISTRICT: SCHOOL: MONTH:

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The monthly live Drill Report is to be submitted by the 5th of every month for the previous month, and faxed to our office at 10965 or (973) 321-0965.

PACILITIES

## FIRE DRILL REPORT 2015-2016 School Year

Dr. Donnis Krans (973): \$21-080								
SUPERINTENDENT: PHONE:								
SCHOOLS		familie						
PATTERON FUBLIC SCHOOLS  PPS #21	May First Dell							
CHOOL:	#HENO	5/13/15	•					

The monthly Fire Driff Report is to be submitted by the 5th of every menth for the previous month, and faxed to our office at 10965 or (973) 321-0965.

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## FIRE DRILL REPORT 2015-2016 School Year

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SCHOOLS				6 miles							
PATERSON PUBLIC SCHOOLS	FF6 #21	June.	First Daill	7,10pm							
DISTRICTS		MONTH		S/11/15							

The monthly Fire Drill Report is to be submitted by the 3th of every month for the previous month, and faxed to our office at 10963 or (973) 321-0965.

PACILITIES

## FIRE DRILL REPORT 2014-2015 School Year

Dr. Donnie 1 (973) 321-090	
SUPERINTENDENT: PECNE:	
PATERSON FUBLIC SCRCOLS  NEC  May-15	
DISTRICTS SCHOOL: MONTHE	

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The menthy Sire Drift Report is to be submitted by the Sth of overy menth for the provious amends, and faned to our office at 18945 or (973) 321-6965.

Month	September	September
Date/Ilme	9/15/2014	9/30/14
Type of Drill	1:30pm Fire Drill	2:00pm  Evacuation Drill
Duration of Drill	1 min	3 min
Weather Conditions	Sunny	Sunny
Participants of Drill	Staff and students	Staff and students
: :		
Brief Description of What Was Drilled	Went smoothly	All staff and Students evacuated the building and walk towards the designated areas
		æ

School Name: PS#11

Building Administrator: Carlos R. Ortiz

Month	October	October
Date/Time	10/15/2014 1:30pm	10/30/14 10:00am
Type of Drill	Fire Drill	Active Shooter
Duration of Drill	1 min	3 mins
Weather Conditions	cloudy	Breezy
Participants of Drill	Staff and students	Staff and Students
		*
Brief Description of What Was Drilled	Went smoothly	Students and staff moved away from windows and doors. All classroom doors were locked. Students were to stay in their rooms until the clear code was heard.
(S)		

School Name: PS#11

Building Administrator: Carlos R. Ortiz

Month	November	November
Date/Time	11/14/2014 9:40am	11/24/2014 1:35pm
Type of Drill	Active Shooter	Fire Drill
Duration of Drill	3 mins	1 min
Weather Conditions	Breezy	Sunny
Participants of Drill	Staff and Students	Staff and students
		(*3)
Brief Description of What Was Drilled	Students and staff moved away from windows and doors. All classroom doors were locked. Students were to stay in their rooms until the clear code was heard.	Went smoothly
		70.

School Name: PS#11 Cal King Building Administrator: Carlos R. Ortiz

## Security Drill Record Form 2014-2015

Month	December	December
Date/Time	12/15/2014 10:15am	12/22/14 1:00pm
Type of Drill	Fire Drill	Active Shooter
Duration of Drift	1 min	3 mins
Weather Conditions	Cold/Breezy	Windy
Participants of Drill	Staff and Students	Staff and students
	172°s	F
	·	5.69
Brief Description of What Was Drilled	Went smoothly	Students and staff move away from windows and doors. All classroom door were locked. Students were to stay in their rooms until the clear code was heard.

School Name: PS#11

Building Administrator: Carlos R. Ortiz

## Security Drill Record Form 2014-2015

APRIL	APRIL
4/29/15	4/30/15
1:30pm	2:30pm
Fire Drill	Active Shooter
1 min	3 Min
Sunny	Sunny
Staff and Students	Staff and students
Went smoothly	Students and staff moved away from windows and doors. All classroom doors were locked. Students were to stay in their rooms until the clear code was heard.
	1:30pm Fire Drill  1 min  Sunny  Staff and Students

School Name: PS#11

Building Administrator: Carlos R. Ortiz

## DECULITY DITH VCCOLO LOUM 2014-2015

Month	MAY	MAY
Date/Time	5/27/15 2:30pm	5/29/15 10:00am
Type of Drill	Fire Drill	Lock Down
Duration of Drill	1 min	3 mins
Weather Conditions	Sunny/Humid	Hot/Humid
Participants of Drill	Staff and Students	Staff and students
Brief Description of What Was Drilled	Went smoothly	Students and staff move away from windows and doors. All classroom door were locked. Students were to stay in their rooms until the clear code was heard.
		2. 2.

School Name: PS#11 Building Administrator: Carlos R. Ortiz

## Security Drill Record Form

One drill antry per mouth

Month	December
Date/Time	12/18/2014
Type of Drill	Lockdown
Duration of Drill	10:20 am - 10:24 am
Weather Conditions	Good
Participants of Drill	Entire administration, staff and students.
Brief Description of What Was Drilled	Lockdown procedure followed per district policy.

Rev. 9/2014

School Name: School 1 Number 12

Building Administrator: George Featherson Paxt District Security @ 10425

dgiac into@paterson.k12.nj.us

## One drill entry per month

56	J. S.
Month	FEBRUARY
Date/Time	FEBRUARY 12, 2015 2:05 PM
Type of Drill	FIRE
Duration of Drill	3 MINUTES
Weather Conditions	FAIR
Participants of Drill	Entire School
	W 552 50
C 99 F	
- ::	
Brief Description of What Was Drilled	Review of Fire Drill Procedures
	2 8
8	* *

Rev. 9/2014

School Name:
Building Administrator:
Fax to District Security @ 10425
dgiaquinto@paterson.k12.nj.us

Any fresh

## Security Drill Record Form 2014-2015

One drill entry per month

Month	APRIL, 2015
Date/Time	APRIL 27, 2015
Type of Drill	FIRE
Duration of Drill	3 MINUTES
Weather Conditions	GOOD; COOL
Participants of Drill	ENTIRE SCHOOL
5 19	
	53
Brief Description of What Was Drilled	REVIEW POLICIES AND PROCEDURES FOR FIRE DRILLS.
1.60	

Rev. 9/2014

School Name:

Building Administrator: Fax to District Security @ 10425 dgiaquinto@paterson.ki2.nj.us

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## FIRE DRILL REPORT 2014-2015 School Year

Dr. Donnie Evans (973) 321-0980 SUPERINTENDENT Second Drill PHONE: 2 Min. PATERSON PUBLIC SCHOOLS First Drill 9:30am December MLK/30 12/15/14 DISTRICT: SCHOOL: MONTH:

The monthly Fire Drill Report is to be submitted by the 5th of every month for the previous month, and faxed to our office at 10965 or (973) 321-0965.

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## FIRE DRILL REPORT 2014-2015 School Year

Dr. Domnie Evans (973) 321-6980
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SUPERINTENDEN; PHONE:
PATERSON PUBLIC SCHOOLS HARP September
DISTRICT: SCHOOL: MONTH:

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Second Drill			·							
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	4 minutes									
First Drill	9:54-9:59									
	9/19/14				·					

The monthly Fire Drill Report is to be submitted by the 5th of every month for the previous month, and faxed to our office at 16965 or (973) 321-0965.

FACILITIES

## FIRE DRILL REPORT 2014-2015 School Year

PAYTHERON FURLING SCHOOLS DESTRECT

PHOTON A STREET SCHOOL

ANTONIA SOUR

MONTH

SUPERBYTENDENT PEONE

Dr. Demale Ivens

(973) 321-0030

Part Day

150 pm

The monthly Abro Drift Report is to be subsisted by the 5th of every month for the previous mainlib, and fixed to our office at 19965

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Par Junes FACILITIES

FIRE DRULL REPORT 2014-2015 School Year

ROCERT PUBLIC SCHOOLS Transfer of SCHOOL

MONTH

SUPERINTENDENT PEIONE

Dr. Donnile Bra (973) 821-0980

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rt is to be submitted by the Sta of every month for the previous month, and faxed to our office at 18965 or (973) 321-0965.